

# UGANDA'S ENVIRONMENT AND NATURAL RESOURCES: ENHANCING PARLIAMENT'S OVERSIGHT





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## **AUTHORS**

Ivan AmanigaRuhanga  
Jacob Manyindo

## **GRID-ARENDAL EDITORIAL TEAM**

Anne Solgaard  
Clever Mafuta  
Frank Turyatunga  
Valentin Yemelin

## **CARTOGRAPHY**

Riccardo Pravettoni

## **PRINT COORDINATION**

Janet Fernandez Skaalvik



- International borders
- Main roads
- ⋯ Railways
- Rivers

0 50 100 km  
Based on UN national map

# INTRODUCTION

Uganda's natural resource base is one of the richest and most diverse in Africa<sup>1</sup>, resulting in the country's economy relying heavily on goods and services so provided.<sup>2</sup> For example, estimates show that gross returns to the national economy from biodiversity alone can be as high as US\$ 63.9 billion per year.<sup>3</sup> As such environmental resources, if used properly, can contribute significantly to Uganda's national economic development.

As part of efforts to ensure effective management of Uganda's environment and natural resources, several policies and institutions have been put in place. Despite these efforts the country's natural resources continue to be degraded, and this jeopardises both individual livelihoods and the country's economic development.

People's livelihoods in Uganda are inextricably linked to sound natural resource management. It is therefore essential that Parliament, in its oversight and legislative role, ensures that natural resource management is at the centre of good governance and economic development.

## **PURPOSE OF THE HANDBOOK**

A series of studies indicate that the level of environmental degradation being witnessed are a result of increased population pressure and ineffective management of Uganda's natural resources. There is lack of commitment to fund management of the natural resources as illustrated by the decrease of government and partner investment in this sector. For example, national budgetary allocations to the environment and natural resources declined from 4.9 percent in 2004/2005 to 2.4 percent in 2008/2009.

The reduced funding for the environment and natural resource sector is happening at a time when sustainability, as a concept, is becoming a basic tenet of development. This implies that underestimating the immense contribution of the environment and natural resources to the economy of Uganda is tantamount to creating conditions for destroying the foundation upon which the same economy is based.

Accordingly, the purpose of this handbook is to provide a ready source of environmental information and trends for legislators to reference on a regular basis in the course of their work. It is also meant to foster effective appreciation and representation of environmental issues in parliament, while entrenching the concept of sustainable development in planning and decision-making at different levels.

## **HOW TO USE THE HANDBOOK**

This handbook is organised according to various environment and natural resource focus areas in Uganda. Within each of these focus areas is a brief statement of current status, prevailing institutional, policy and legal framework, points for legislators to consider action on, and useful contacts for legislators to consider. The twelve focus areas addressed in this handbook are: agriculture, climate change, energy, fisheries, forests, land, oil and gas, pollution, tourism, water, wetlands and wildlife/biodiversity.

The handbook also summarises all key environmental laws, policies and strategies for ease of reference to legislators.

the 1990s, the number of people with a mental health problem has increased in the UK (Mental Health Act 1983, 1990).

There is a growing awareness of the need to improve the lives of people with mental health problems. The Government has set out a strategy for mental health care in the UK (Department of Health 1999). The strategy is based on the following principles:

- People with mental health problems should be treated as individuals, with their own needs and wishes.
- People with mental health problems should be given the opportunity to participate in decisions about their care and treatment.
- People with mental health problems should be given the opportunity to live in their own homes and communities.

The strategy also sets out a number of objectives for the future, including:

- To reduce the number of people with mental health problems who are admitted to hospital.
- To improve the quality of care and treatment for people with mental health problems.
- To improve the support and services available to people with mental health problems.

The strategy is a key document for the mental health care system in the UK. It sets out the government's vision for the future of mental health care and provides a framework for the development of policies and services.

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# UGANDA'S ENVIRONMENT AND NATURAL RESOURCES: ENHANCING PARLIAMENT'S OVERSIGHT

- 10 **AGRICULTURE**
- 14 **CLIMATE CHANGE**
- 17 **ENERGY**
- 21 **FISHERIES**
- 25 **FORESTS**
- 29 **LAND**
- 32 **OIL AND GAS**
- 36 **POLLUTION**
- 39 **TOURISM**
- 43 **WATER**
- 46 **WETLANDS**
- 49 **WILDLIFE/BIODIVERSITY**

# AGRICULTURE

Agriculture is a major contributor to Uganda's economy. It accounts for approximately 75 percent of the total labour force, 25 percent of Gross Domestic Product (GDP) and 50 percent of total exports. Women provide over half of agricultural labour, focusing mainly on food rather than cash crop production. Approximately 70 percent of agricultural production is for subsistence purposes.

Uganda's agriculture faces several challenges, which impede the sector from realising its full potential contribution to the national economy. Loss in soil productivity results in income loss to farmers in the range of Uganda USD 39 to 56 per hectare per year.<sup>4</sup> Growing population pressure on natural resources and traditional farming methods exert tremendous pressure on agricultural productivity through their effects on deforestation, wetland degradation, soil erosion, and water and land pollution.<sup>5</sup> In addition, failure to prioritise the agricultural sector in national and local planning and resource allocation causes the decline in agricultural productivity.

## **INSTITUTIONAL FRAMEWORK**

- Ministry of Agriculture, Animal Industry and Fisheries (MAAIF)
- Ministry of Lands, Housing and Urban Development (MLHUD)
- National Agricultural Research Organization (NARO)
- National Agricultural Advisory Services (NAADS)
- District Land Board
- District Production Department

## **POLICY AND LEGAL FRAMEWORK**

- Uganda Food and Nutrition Policy, 2003
- Plan for Modernization of Agriculture
- National Agriculture Advisory Services
- National Land Use Policy, 2008
- Constitution of the Republic of Uganda, 1995
- Budget Act, 2001
- Land Act, Cap 227
- National Environment Act, Cap 153
- Agricultural and Livestock Development Fund Act, Cap 233
- Agriculture Seeds and Plants Act, Cap 28
- Uganda National Council for Science and Technology Act, Cap 209
- Animal Breeding Act, 2001
- Control of Agricultural Chemicals Act, Cap 29
- Food and Drugs Act, Cap 278
- Land Acquisition Act, Cap 226
- Local Government Act, Cap 243

- Markets Act, Cap 94
- Plant Protection Act, Cap 31
- Investment Code Act, Cap 92
- National Agricultural Research Act, 2005

## **ACTION POINTS FOR LEGISLATORS**

- Prioritisation of agriculture in national planning, decision making processes and budget allocations.
- Greater and more modern investment in the agricultural sector.
- Improved access to markets, especially external markets, for food and cash crops and the livestock sectors.
- Negative impacts of climate change on agricultural productivity.

## **USEFUL CONTACTS**

- National Agricultural Advisory Services  
Plot 39A Lumumba Avenue  
2nd Floor Mukwasi House, Nakasero  
P.O.Box 25235, Kampala  
Tel: +256-41-345440/345065
  
- Ministry of Agriculture, Animal Industry and Fisheries  
Plot 14-18, Lugard Avenue  
P. O. Box 102, Entebbe  
Tel: +256 41 320 300 / Fax: +256 41 321 047
  
- Food and Agriculture Organization  
Plot 79, Buganda Road, Wandegeya  
PO Box 521, Kampala  
Tel: +(256) 41 250 578  
Email: fao-ug@fao.org
  
- Office of the Prime Minister  
Post Office Building, Yusuf Lule Road  
P.O Box 341, Kampala  
Tel: +256-41-4236252 / 236822
  
- Uganda National Council for Science and Technology (UNCST)  
P.O. Box 6884 Kampala  
Tel: +256-414-705500 / Fax: + 256-41-234 579  
Email: uncst@starcom.co.ug

# CLIMATE CHANGE

Uganda has a typically tropical climate with little variation in temperature throughout the year. Distinctive wet and dry seasons characterise the annual climate for most of the country, except in the semi-arid north east.<sup>6</sup> However, the country is vulnerable to climate change, a phenomenon that is growing in importance globally. There is scientific consensus that accelerated global climatic change is attributable to human activities.<sup>7</sup> Impacts resulting from climate change include alteration of weather patterns and increased frequency of extreme weather, alteration of rainfall leading to increased risk of droughts and floods, and disturbing effects on the stability of ecosystems leading to increased likelihood of species migration and species extinctions, as well as negative impacts on food security.

Climate change in Uganda threatens to frustrate poverty eradication programmes and the achievement of the Millennium Development Goals. Climate change may undo decades of development efforts through destruction of infrastructure, property and lives. Climate change in Uganda will continue to increase the frequency and intensity of extreme weather events such as droughts, floods, landslides and heat waves.

## **INSTITUTIONAL FRAMEWORK**

- Ministry of Disaster Preparedness and Management under the Office of the Prime Minister
- Department of Meteorology

## **POLICY AND LEGAL FRAMEWORK**

- National Adaptation Programme of Action (NAPA)

## **ACTION POINTS FOR LEGISLATORS**

- A weather and climate policy is required to guide a national response to climate change.
- Immediate action is required to address how climate change in Uganda is contributing to unreliable and declining agricultural production.
- The Parliamentary Forum on Climate Change has been formed. It is important that the Forum raises awareness amongst legislators about climate change in Uganda.
- NAPA has been formulated to guide corrective actions that will be implemented both for adaptation to and mitigation against the effects of climate change. NAPA requires greater funding and mainstreaming into key economic sectors such as agriculture.

## USEFUL CONTACTS

- Office of the Prime Minister  
Post Office Building, Yusuf Lule Road  
P.O Box 341, Kampala  
Tel: +256-41-4236252/236822
  
- United Nations Development Programme  
Plot 15B Clement Hill Road  
P.O Box 7184  
Kampala, Uganda  
Tel: (256) 414-233440/1/2/5 / Fax: (256) 414-344801  
Email: registry.ug@undp.org
  
- International Union for Conservation of Nature (IUCN)  
Uganda Project Office  
Plot 39, Babiha Avenue  
P.O.Box 10920  
Kampala, Uganda  
Tel: +256 414 344508 / Fax: +256 414 342298  
Email: uco@iucn.co.ug
  
- The Environmental Conservation Trust of Uganda  
(ECOTRUST)  
Plot 49 Nakiwogo Road, Entebbe  
P.O. Box 8986 Kampala  
Tel: +256 312 266419  
Email: support@ecotrust.or.ug

# ENERGY

The energy sector plays a central role in Uganda's economy. It is the engine for economic growth and development, and a vital input into all the productive and social sectors of the economy.

The major sources of energy in Uganda are biomass, petroleum and hydro-electricity. These provide approximately 96.5 percent, 1.5 percent and two percent, respectively<sup>8</sup> of the total energy consumed in the country. Other renewable sources of energy contribute negligibly to the national energy balance. The level of electrification in the country is very low, with only about five percent of the entire population connected to national grid. In the rural areas, where more than 85 percent of the population live, only about one percent of the households are connected to the national power grid, and a few others get part of their energy needs through household generators, batteries and solar photovoltaic (PV).<sup>9</sup>

In terms of natural resources endowment, the country is blessed with a variety of energy resources. These include abundant biomass and water resources, ideal solar conditions, peat, geo-

thermal, wind and large quantities of non-woody biomass. Except use of traditional biomass whose contribution is already enormous, the remaining energy potential remains untapped.

Despite Uganda's vast hydro-power potential estimated at 3000 MW, less than 10 percent of this potential is exploited.<sup>10</sup> The net result has been pressure on the natural resource base, mainly forests, leading to degradation and deforestation.

## **INSTITUTIONAL FRAMEWORK**

- Ministry of Energy and Mineral Development (MEMD)
- National Environment Management Authority (NEMA)
- National Forestry Authority (NFA)

## **POLICY AND LEGAL FRAMEWORK**

- Energy Policy, 2002
- Constitution of the Republic of Uganda, 1995
- Electricity Act, 1999

## **ACTION POINTS FOR LEGISLATORS**

- How should Uganda meet the energy demands of a growing economy on a sustainable and efficient basis and improve the living standards of its people?
- How can Uganda develop its considerable hydro-electric potential and increase the biomass resource base vital for its fuelwood consumption?
- Energy development and environmental damage are intricately related. The energy sector has greater environmental impacts than most other economic sectors.<sup>11</sup> How can Uganda ensure that the environmental concerns of energy development are adequately addressed?

## **USEFUL CONTACTS**

- Ministry of Energy and Mineral Development  
Amber House, Kampala Road  
P.O Box 7270, Kampala  
Tel: +256 414 349010 / Fax: +256 414 349342
  
- Africa Institute for Energy Governance (AFIEGO)  
Plot 90, Kanjokya Street  
P.O Box 34913, Kampala  
Tel: +256-414-571597  
Email: [afiego@afiego-ug.org](mailto:afiego@afiego-ug.org)

# FISHERIES

The fisheries sector is the second highest foreign exchange earner for Uganda. Investment in the sector is estimated at US\$ 200 million with employment levels of over 700,000 people.<sup>12</sup> In 2008, 24,965 tonnes of fish were exported and this earned Uganda an estimated \$124 million in export revenues.<sup>13</sup>

With improved market prices for fish, government intervention for increased production and stagnating supply from capture fisheries, aquaculture has begun to attract entrepreneurial farmers seeking to exploit the business opportunity provided by the prevailing demand for fish. The recent expansion in aquaculture has also resulted in the transformation of 20 to 30 percent of the smallholder subsistence ponds into profitable small-scale production units through developments in management as well as scale of production.

There is a looming crisis of dwindling fish stocks, mainly emanating from increased pressure on wild stocks worsened by the fast growing regional and international markets.

The value of fish in Uganda is falling. The fisheries sector contributed over US\$ 117 million in export revenue in 2007, down from US\$ 142.69 million the previous year.

Uganda's most important fisheries are capture fisheries, which cover about 20 percent of the country's surface area and comprise five major lakes (Victoria, Kyoga, Albert, Edward and George).

## **INSTITUTIONAL FRAMEWORK**

- Ministry of Agriculture, Animal Industry and Fisheries (MAAIF)
- National Environment Management Authority (NEMA)

## **POLICY AND LEGAL FRAMEWORK**

- National Fisheries Policy, 2003
- Fish Act, 1964
- Draft Fisheries Act, 2004

## **ACTION POINTS FOR LEGISLATORS**

- Uganda needs to address the increasing fishing pressure and consequent reduction in the country's total fish production from 434,000 tonnes in 2004 to 374,000 tonnes in 2007.<sup>14</sup> The increasing population in fishing areas is causing a situation where too many people are chasing too few fish leading to over-fishing.<sup>15</sup>
- Fisher folk resort to illicit activities to compensate for the losses in fish capture by using illegal nets.<sup>16</sup> This calls for an urgent need to control human activities for purposes of ensuring a steady fisheries resource base and constant in flow of foreign exchange.
- The fisheries sector also lacks an appropriate institutional framework and is lumped within the Ministry of Agriculture, Animal Industry and Fisheries, which handles typical farming systems. Yet new challenges like climate

change will continue to make fisheries management increasingly complicated.

- There is a need to develop enabling policies, strategies and plans to exploit the potential of aquaculture as a viable alternative to boost fish production and relieve the pressure on Uganda's lakes.

## **USEFUL CONTACTS**

- Ministry of Agriculture, Animal Industry & Fisheries  
Plot 14-18, Lugard Avenue  
P. O. Box 102 Entebbe  
Tel: +256 41 320 300 / Fax: +256 41 321 047
- Uganda Fisheries & Fish Conservation Association (UFFCA)  
Old Kiira Road Plot No.1508, Block 213  
Opposite Kadic Hospital, Kampala  
Tel: +256 772-474228, 712497960

# FORESTS

Forestry makes a crucial contribution to the ecology and energy needs of Uganda. Uganda's forest resources are an essential foundation for the country's current and future livelihood and growth. The overwhelming majority of Uganda's household energy requirement is generated by forests. Forestry resources contribute six percent of GDP, and the sector employs 100,000 people directly and another 750,000 indirectly.<sup>17</sup> Forestry supports wildlife and other forms of biodiversity vital for the country's future heritage, as well as for generating foreign exchange through tourism. As such Uganda's forests and woodlands are central to the three pillars of sustainable development – economy, society, and environment.

There are 698 gazetted forest reserves in Uganda, and these constitute both local and central forest reserves. The National Forestry Authority (NFA) manages central forest reserves, the Uganda Wildlife Authority (UWA) manages forests in national parks and wildlife reserves, while local forest reserves fall under the mandate of local governments (District Forestry Services).

Uganda lost 27 percent (1,329,570 hectares in total or 88,638 hectares per year) of its original forest cover between 1990 and 2005.<sup>18</sup> At this rate, forest resources are likely to be exhausted by 2050.<sup>19</sup> Government efforts to increase forest cover through a Public-Private Partnership approach over the last decade have resulted in greater investment in forestry (mainly in the forest reserves than on private land). Although private financing in forestry is increasing (USD 50 million between 2002-2009),<sup>20</sup> donor financing generally plays a crucial catalytic role in forestry investment.

## **INSTITUTIONAL FRAMEWORK**

- National Forestry Authority (NFA)
- Uganda Wildlife Authority (UWA)
- District Forestry Services (DFS)
- National Environment Management Authority (NEMA)
- Ministry of Water and Environment (MoWE)

## **POLICY AND LEGAL FRAMEWORK**

- Forestry Policy, 2001
- National Environment Management Policy, 1994
- National Environment Act, Cap 153
- National Forestry and Tree Planting Act, 2003
- Uganda Wildlife Act, Cap 200

## **ACTION POINTS FOR LEGISLATORS**

- The National Forestry Authority and District Forestry Services require technical independence devoid of political interference as is currently the case.
- Government should demonstrate its commitment to forestry on private land and in forest reserves in terms of financing and establishing an effective institutional framework.
- The role and contribution of local communities to forest degradation needs to be carefully addressed, ultimately leading to their greater involvement in forestry on private and communal land and in forest reserves.
- Government holds forest reserves in trust for the benefit of all Ugandans. As part of its oversight role, the Legisla-

ture should ensure that government respects the public trust doctrine in forestry resources management.

- Market weaknesses including inappropriate royalties, poor market information, trade restrictions and hidden subsidies that distort the markets for forest products require the intervention of the Legislature.
- The reliance of Ugandans on forests for household energy requirements needs to be urgently addressed by encouraging alternative and sustainable sources of energy.

## **USEFUL CONTACTS**

- National Forestry Authority  
Plot 10/20 Spring Road  
P. O. Box 70863, Kampala  
Tel: +256 312 640356 / Fax: +256 414 230269  
Email: [info@nfa.org.ug](mailto:info@nfa.org.ug)
- Uganda Forests Working Group  
Environmental Alert  
Kabalagala (Off Gaba Road)  
P.O Box 11259, Kampala  
Tel: +256 414 510215 / Fax: +256 414 510547  
Email: [envalert@envalert.org](mailto:envalert@envalert.org)
- Food and Agriculture Organization  
Plot 79, Buganda Road, Wandegaya  
PO Box 521, Kampala  
Tel: +256 414 250 578  
Email: [fao-ug@fao.org](mailto:fao-ug@fao.org)

# LAND

The Constitution of the Republic of Uganda (1995) defines four systems of land tenure for the country – freehold, leasehold, mailo,<sup>21</sup> and customary. Land in Uganda is the most essential pillar of human livelihood and national development.<sup>22</sup> It is a critical foundation for many livelihoods due to its contribution to agriculture and the national economy.

However, massive land use changes without requisite land management planning pose significant socioeconomic and environmental threats. Land degradation is highlighted as the greatest contributor to the annual cost of environmental degradation, largely manifested in soil nutrient loss through soil erosion.<sup>23</sup> Scientific studies indicate that Uganda loses about 11 percent of its Gross National Income per annum as a result of excessive soil erosion alone.<sup>24</sup>

## **INSTITUTIONAL FRAMEWORK**

- Ministry of Lands, Housing and Urban Development
- District Land Board

## **POLICY AND LEGAL FRAMEWORK**

- Land Policy (draft)
- Soils Policy (draft)
- Urban Planning Policy (draft)
- Land Use Policy, 2008
- Land Act, 1998

## **ACTION POINTS FOR LEGISLATORS**

- The Land Act fails to clearly address overlapping land rights. This has caused widespread land conflicts in rural and urban areas.
- Insecurity of tenure based on gender is a major source of conflict.
- Communal land rights have become increasingly challenged as a result of oil and gas exploration on communal land. Customary land tenure requires greater security as a large number of Ugandans depend on it for their daily lives.

## **USEFUL CONTACTS**

- Ministry of Lands, Housing & Urban Development  
Parliament Avenue  
P.O. Box 7103 Kampala
  
- Uganda Land Alliance  
P. O. Box 26990  
Tel: 256-041-540048 / Fax: 256-041-540038  
Email: ula@africaonline.co.ug
  
- Advocates Coalition for Development and Environment  
Plot 96 Kanjokya Street, Kamwokya  
P.O.Box 29836, Kampala  
Tel: 256 417 712150  
Email: acode@acode-u.org

# OIL AND GAS

There are five potential hydrocarbon exploration areas in Uganda:

1. Hoima Basin
2. L. Kyoga Basin
3. L. Wamala Basin
4. Kadam-Moroto Basin
5. The Albertine Graben

Exploration in the Albertine Graben has revealed large amounts of petroleum. A total of 37 exploration wells out of 39 have revealed commercial quantities of oil and gas. Estimated petroleum reserves in Albertine Graben exceed 2 billion barrels; enough to produce 100,000 barrels of oil per day in Uganda for 20 years.<sup>25</sup>

## **INSTITUTIONAL FRAMEWORK**

- Petroleum Exploration and Production Department (Ministry of Energy and Mineral Development)
- Electricity Regulatory Authority
- National Environment Management Authority
- Uganda Wildlife Authority

## **POLICY AND LEGAL FRAMEWORK**

- Oil and Gas Policy, 2008
- Energy Policy, 2002
- Petroleum (Exploration and Production) (Conduct of Exploration Operations) Regulations, 1993

## **ACTION POINTS FOR LEGISLATORS**

- Access to information, particularly the production sharing agreements between Government and the oil companies, is still heavily restricted and controlled. This will negatively impact on the transparency and accountability of petroleum exploration and production.
- The areas in which oil deposits have been confirmed are of crucial biodiversity value. Most of these are wildlife reserves, national parks, World Heritage sites and Ramsar sites.<sup>26</sup> The ecological and tourism value of these resources should be maintained as they will continue to be useful to national economic development long after petroleum reserves have been exhausted.

- The extraction of petroleum resources today precludes their availability to future generations. This ‘user cost’ is critical to the design of both the resource extraction path and the utilisation of proceeds from oil and gas sales.<sup>27</sup> It is important for the Legislature to be part and parcel of the process that determines the resource extraction path and utilisation of proceeds.
- Communities adjacent to exploration and production sites are predominantly engaged in agriculture, fisheries and related activities that are sensitive to effects of oil and gas activities, such as pollution. The livelihoods of these communities needs to be protected against the negative impacts of petroleum development in Uganda.

## **USEFUL CONTACTS**

- Ministry of Energy and Mineral Development  
Amber House, Kampala Road  
P.O Box 7270, Kampala  
Tel: +256 (0) 41-4349010  
Fax: +256-041-4349342
- National Environment Management Authority  
NEMA House  
P.O Box 22255 Plot 17/19/21, Jinja Road Kampala  
Tel: (+256) 41 - 25 10 64 / Fax: (+256) 41 - 25 75 21  
Website: [www.nemaug.org](http://www.nemaug.org)

- Uganda Wildlife Authority  
Plot 7 Kira Road, Kamwokya  
PO Box 3530 Kampala  
Tel: +256-414-355000 / Fax: +256-41-346291  
Email : uwa@uwa.or.ug
  
- Uganda Wildlife Society  
Plot 1521 Mawanda Road, Kamwokya  
P.O. Box 7422, Kampala  
Tel: 256-414-530891  
Email: uws@uws.or.ug
  
- World Wildlife Fund – Uganda Country Office  
Plot12 Bukoto Street  
P. O. Box 8758 Kampala  
Tel: 041-540064/5 / Fax: 041-531166  
Email: kampala@wwfuganda.org
  
- Wildlife Conservation Society  
Plot 802, Mitala Road Kansanga  
P.O Box 7487 Kampala  
Tel: +256-414-288968, +256-312-283993

# POLLUTION

With one of the highest population growth rates in the world (above three percent per year), terrestrial, aquatic and atmospheric pollution in Uganda is on the increase. The growing urban population is witnessing increased air, water and land pollution as a result of vehicle and industrial emissions; sewage and waste management systems that cannot cope with growing demand; and energy needs that largely rely on fuelwood.

Rural populations are also growing and exerting increasing pressure on limited land. This has led to soil erosion, water pollution and siltation, and air pollution as a result of land clearing through burning.

Inadequate or weak enforcement of wastewater management standards has also resulted in significant industrial pollution in and around industrial areas on the shores of Lake Victoria, particularly around Kampala and Jinja.

The introduction of polythene bags has significantly increased terrestrial and water pollution, particularly in urban areas. Incongruent implementation of policy guidelines on polythene bags at various levels of government has led to a failure to control polythene-derived pollution.

## **INSTITUTIONAL FRAMEWORK**

- National Environment Management Authority
- Ministry of Water and Environment
- Urban City/Town Councils
- Directorate of Water Development

## **POLICY AND LEGAL FRAMEWORK**

- National Environment Management Policy, 1997
- National Environment Act, 1995
- National Environment Regulations, 2003
- Environmental Standards and Preliminary Environmental Impact Assessment for Water Quality and Discharge of Effluent into Water and Land in Uganda, 1998

## **ACTION POINTS FOR LEGISLATORS**

- Strengthen the policy, legal and institutional framework for managing air, water and land pollution by creating standards and the ability of government agencies to competently enforce them. Some of these standards include those for municipal landfills, vehicle emissions, and industrial air and water pollution.
- Develop alternative and affordable sources of energy such as solar, small-scale hydropower, geothermal and others so as to reduce urban and rural reliance on fuelwood.
- Ensure greater protection to wetlands that provide affordable and natural treatment of wastewater entering Lake Victoria and other important water bodies.

- Encourage and enforce investment in wastewater treatment plants to control municipal and industrial waste.
- Encourage and enforce investment in recycling plants for polythene, glass and biodegradable waste.

## **USEFUL CONTACTS**

- National Environment Management Authority  
NEMA House  
P.O Box 22255 Plot 17/19/21, Jinja Road, Kampala  
Tel: +256 414 251064 / Fax: +256 414 257521  
Website: [www.nemaug.org](http://www.nemaug.org)
- Ministry of Water and Environment  
Plot 21/28 Port Bell Road, Luzira  
P.O. Box 20026 Kampala  
Tel: 0414-505942  
Email: [mwe@mwe.go.ug](mailto:mwe@mwe.go.ug)
- Environmental Alert  
Kabalagala Off Gaba Road  
P.O Box 11259, Kampala  
Tel: +256 414 510 215 / Fax: +(256) 414 510547  
Email: [envalert@envalert.org](mailto:envalert@envalert.org)
- Uganda Cleaner Production Centre  
C/O Ugandan Industrial Research Institute  
Plot M217 Jinja Road  
P.O. Box 7184, Kampala  
Tel: +256 41 287 938/+256 39 278 20 57  
Fax: +256 41 287 940/286 767

# TOURISM

Tourism is one of the fastest growing sectors in the world economy and according to the World Travel and Tourism Council (WTTC), it was projected to grow to US\$8 000 billion worth of economic activity and create 328 million jobs globally by 2010. Tourism in Uganda is one of the primary sources of foreign exchange, high-end employment and investment.

Tourism has the ability to contribute to development which is economically, ecologically and socially sustainable, because it:

- has less impact on natural resources and the environment than most other industries;
- is based on enjoyment and appreciation of local culture, built heritage, and natural environment, and as such the industry has a direct and powerful motivation to protect these assets;
- can play a positive part in increasing consumer commitment to sustainable development principles through its unparalleled consumer distribution channels; and,
- provides an economic incentive to conserve natural environments and habitats, which might

otherwise be allocated to more environmentally damaging land uses, thereby, helping to maintain biodiversity.

Tourism in Uganda is largely dependent on the country's biodiversity, which is increasingly being relegated to the protected area estate (Bwindi Impenetrable National Park, Murchison Falls National Park, Queen Elizabeth National Park, etc). Unfortunately, protected areas in Uganda are experiencing increasing pressure from burgeoning adjacent populations that experience limited benefits and increasing costs as a result of their proximity to wildlife, politically and economically-motivated degazettement, and limited government investment in their management and development of products and services.

## **INSTITUTIONAL FRAMEWORK**

- Ministry of Tourism, Trade and Industry
- Uganda Wildlife Education Centre
- Uganda Wildlife Authority
- National Forestry Authority
- National Environment Management Authority
- Uganda Tourism Board

## **POLICY AND LEGAL FRAMEWORK**

- Uganda Wildlife Policy, 1999
- Uganda Tourism Policy, 2003
- Wildlife Act, 2003
- National Environment Act, 1995
- National Environment Regulations, 2003
- Hotel and Tourism Training Institute Act, 1994

## **ACTION POINTS FOR LEGISLATORS**

- Develop strategies to increase community benefits from tourism.
- Greater facilitation of private sector investment in tourism development.
- Greater facilitation of the Uganda Wildlife Authority to manage and develop tourist attractions in protected areas.
- Increase and improve the capacity of the Uganda Tourism Board to market Uganda's tourism potential.

- Defend current protected areas against degazettement and gazette new potential tourist attractions.
- Develop and update tourism legislation in Uganda.

## **USEFUL CONTACTS**

- Ministry of Tourism Trade and Industry  
P.O.Box 7103 Kampala  
Tel: +256-041-314268  
Email: mintrade@mtti.go.ug
- Uganda Wildlife Education Centre (UWEC)  
Plot 56/57 Johnston Street  
P.O Box 369 Entebbe  
Tel: +256 414 322169
- Wildlife Clubs of Uganda  
Plot 33/55 Lugogo Show Grounds  
P. O Box 4396 Kampala  
Tel: 0312 271 450  
Email: wcu@wildlifeclubs.org
- Uganda Wildlife Society  
Plot 1521 Mawanda Road, Kamwokya  
P.O. Box 7422, Kampala  
Tel: 256-414-530891  
Email: uws@uws.or.ug

# WATER

Uganda is endowed with significant surface and ground water resources. However, water resources are under increasing threat of degradation as exhibited in reduced quality and quantities in major freshwater bodies. Soil erosion and industrial pollution have reduced surface water quality. Watershed degradation and climate change also reduce surface and ground water quantities. The total annual consumptive use of water for production is very low at less than one percent of total available renewable water resources.<sup>28</sup>

## **INSTITUTIONAL FRAMEWORK**

- Ministry of Water and Environment
- Directorate of Water Development (DWD)
- National Water and Sewerage Corporation (NWSC)

## **POLICY AND LEGAL FRAMEWORK**

- National Water Policy, 1999
- National Water and Sewerage Corporation Act, 2000
- Water Act, 1997
- Water Resources Regulations, 1998

## **ACTION POINTS FOR LEGISLATORS**

- Water is a key strategic resource and access to clean water is a fundamental human right. As such maintaining good water quality and adequately managed aquatic resources is essential for advancing development and promoting a healthy population. Controlling industrial pollution and soil erosion to ensure good water quality should be a key interest of the Legislature.
- Water resource use planning needs to be improved, particularly as water resources are increasingly being used for commercial agriculture and hydropower.
- There is need to create strong institutions by filling the existing capacity gaps, allocating adequate funds and equipping personnel with skills for meaningful management of water resources, particularly in rural and poor urban areas. For instance the handling of issues related to the trans-boundary nature of River Nile requires a strong legislature to avoid resource conflicts and degradation.

## USEFUL CONTACTS

- Ministry of Water and Environment  
Plot 21/28 Port Bell Road, Luzira  
P.O. Box 20026 Kampala  
Tel: +256 414 505942  
Email: mwe@mwe.go.ug
  
- Directorate of Water Development  
Plot 21/28 Port Bell Road, Luzira  
P.O. Box 20026 Kampala  
Tel: +256 414 220374
  
- National Water and Sewerage Corporation  
Plot 39, Jinja Road  
P.O.BOX 7053, Kampala  
Tel: +256-414-315000
  
- National Environment Management Authority  
NEMA House  
P.O Box 22255 Plot 17/19/21, Jinja Road, Kampala  
Tel: +256 414 251064 / Fax: +256 414 257521  
Website: [www.nemaug.org](http://www.nemaug.org)
  
- Nile Basin Initiative  
Nile Basin Secretariat Plot 12 Mpigi Road  
P.O. Box 192, Entebbe  
Tel: 041-321424/321329/320971
  
- Uganda Nile Discourse Forum  
P.O Box 7422 Plot 1521 Mawanda Road, Kamwokya  
Tel: 0414 530891

# WETLANDS

Wetlands are areas where land and water meet and mingle. They include areas of open water, such as lakes and rivers; land that is permanently flooded, such as swamps; saturated land such as bogs; or seasonally inundated land as is the case with floodplains.<sup>29</sup> Wetlands in Uganda cover almost 30,000 square kilometres, constituting about 13 percent of the total area of the country. It is estimated that over 5 million people in Uganda depend on wetlands directly for water supply valued at over US\$ 25 million per year<sup>30</sup> through ground water recharging, water storage and purification. Wetlands are also important in Uganda for controlling floods, filtering wastes, dry season fishing and live-stock grazing, and tourism.

Wetlands continue to suffer from pollution, conversion to other uses such as agriculture and human settlement.<sup>31</sup> Estimates indicate that more than seven percent of the original wetland area in Uganda has been converted for other uses.<sup>32</sup> This has resulted in loss of biodiversity, especially for species that thrive or breed in wetlands.

## **INSTITUTIONAL FRAMEWORK**

- Wetlands Management Department (Ministry of Water and Environment)
- District Wetland Offices

## **POLICY AND LEGAL FRAMEWORK**

- National Wetlands Policy, 1995
- National Environment Management Policy, 1997
- National Environment Management Act, 1995
- National Environment (Wetlands, River Banks, and Lakeshores management) Regulations, 2000

## **ACTION POINTS FOR LEGISLATORS**

- A general public attitude continues to exist that views wetlands as ‘waste lands’ and, therefore, causes people to consider short-term benefits of wetland use as opposed to long-term benefits. Public education of wetland long-term benefits is required to make current wetland uses more sustainable.
- Due to the vital importance of wetlands to many households countrywide, there is need to increase local and central government political support and funding to the wetlands sector. This will become increasingly important as wetlands play a buffer role against extreme weather related to climate change.
- The Wetlands Management Department requires increased support to improve and increase its human and logistical resources, particularly for monitoring purposes.

## USEFUL CONTACTS

- Wetlands Management Department  
Ministry of Water & Environment  
Plot 21/28 Port Bell Road, Luzira  
P.O. Box 20026 Kampala  
Tel: 0414-505942  
Email: [mwe@mwe.go.ug](mailto:mwe@mwe.go.ug)
  
- National Environment Management Authority  
NEMA House  
P.O Box 22255 Plot 17/19/21, Jinja Road, Kampala  
Tel: +256 414 251064 / Fax: +256 414 257521  
Website: [www.nemaug.org](http://www.nemaug.org)
  
- Nature Uganda  
Plot 83 Tufnel Drive, Kamwokya  
P.O Box 27034, Kampala  
Tel: +256414 540719 / Fax: +256414 533528  
Email: [nature@natureuganda.org](mailto:nature@natureuganda.org)
  
- International Union for Conservation of Nature (IUCN)  
Plot 39, Babiha Avenue  
P.O Box 10950, Kampala  
Tel: +256 414 344-508 /233-738 / Fax: +256 414 342-298  
Email: [uco@iucn.co.ug](mailto:uco@iucn.co.ug)

# WILDLIFE/ BIODIVERSITY

Uganda hosts an exceptional number of animal and plant species due to the wide variety of aquatic and terrestrial ecosystems, which range from mountains, rainforest, deciduous bushlands and extensive freshwater resources. Uganda's biological diversity ranks within the top ten in the world.

Wildlife in Uganda is increasingly being found in protected areas only. It is these protected areas (particularly national parks) that generate the majority of Uganda's tourism revenue. Tourism presently ranks third in foreign exchange earnings and the sector drew US\$560 million from wildlife tourism in 2008. This makes tourism one of Uganda's top revenue earners.

## **INSTITUTIONAL FRAMEWORK**

- Ministry of Tourism, Trade and Industry (MTTI)
- Uganda Wildlife Authority (UWA)
- Uganda Wildlife Education Centre (UWEC)

## **POLICY AND LEGAL FRAMEWORK**

- Uganda Wildlife Policy, 1999
- Uganda Tourism Policy, 2003
- Uganda Wildlife Act, Cap 200

## **ACTION POINTS FOR LEGISLATORS**

- Uganda has been proactive in establishing and maintaining numerous wildlife protected areas, but the need to protect biodiversity outside protected areas is becoming increasingly important to serve as a buffer to protected areas and increase tourism revenues.
- With the majority of petroleum development occurring in protected areas of the Albertine Rift, oil companies should be compelled to develop biodiversity action plans that indicate future actions designed to protect, restore and enhance biodiversity and its habitat.
- Competition for resources between wildlife and humans needs to be urgently addressed. Benefit sharing should focus primarily on communities living adjacent to protected areas and those that bear the brunt of historical injustices committed in the creation of protected areas.

- The Legislature should also address the degazettement and change of land use in protected areas for political and private commercial purposes.

## **USEFUL CONTACTS**

- Uganda Wildlife Authority  
Plot 7 Kira Road, Kamwokya  
P.O Box 3530 Kampala  
Tel: +256-414-355000 / Fax: +256-41-346291
- Ministry of Tourism, Trade and Industry  
P.O.Box 7103 Kampala  
Tel: +256-041-314268  
Email: mintrade@mtti.go.ug
- Uganda Wildlife Education Centre (UWEC)  
Plot 56/57 Johnston Street  
P.O Box 369 Entebbe  
Tel: +256 414 322169
- Wildlife Clubs of Uganda  
Plot 33/55 Lugogo Show Grounds  
P. O Box 4396, Kampala  
Tel: 0312 271 450  
Email: wcu@wildlifeclubs.org
- Uganda Wildlife Society  
Plot 1521 Mawanda Road, Kamwokya  
P.O. Box 7422, Kampala  
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# RECOMMENDATIONS

Over and above the proposed action points for legislators listed in each section of this handbook, a few overarching recommendations are important for legislators to consider. These include:

**DEVELOPING A READING CULTURE:** With a number of policies and laws in place, legislators need to develop interest in reading them in order to empower themselves to hold various duty-bearers accountable.

**IMPROVING RESEARCH CAPACITY:** There is a need for legislators to improve the research capacity of the legislature. This will allow them to identify and address the gaps in the existing policy, and legal and institutional frameworks for natural resource management in Uganda. Legislators may also wish to take advantage of the research capacity in independent national and international policy research think-tanks such as the Uganda Wildlife Society, Advocates Coalition for Development and Environment, GreenWatch, the International Union for Conservation of Nature and the World Resources Institute.

## SUMMARY OF KEY ENVIRONMENTAL LAWS, POLICIES AND STRATEGIES

<b>SECTOR</b>	<b>POLICY</b>
<b>Environment</b>	National Environment Management Policy, 1994
<b>Water</b>	National Water Policy, 1995
<b>Wetlands</b>	National Policy for the Conservation and Management of Wetland Resources, 1995
<b>Wildlife</b>	Uganda Wildlife Policy, 1999 Uganda Tourism Policy, 2003
<b>Forests</b>	Uganda Forest Policy, 2001
<b>Land</b>	National Soils Policy, 2002 Land Policy (draft)
<b>Fisheries</b>	Fisheries Policy, 2003
<b>Biodiversity</b>	Cross-cutting among other policies
<b>Energy</b>	Energy Policy for Uganda, 2002
<b>Minerals</b>	Uganda Mineral Policy, 2000

Source: NEMA 2006

## **LAW**

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National Environment Act, 1995

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National Water Act, 1995

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National Environment Act, 1995

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Uganda Wildlife Act, 1996

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National Forestry and Tree  
Planting Act, 2003

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The Land Act, 1998

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Draft fisheries Act, 2004

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Cross-cutting among other laws

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The Electricity Act, 1999

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Minerals Development Act, 1999

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## **STRATEGY**

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National Environment Action  
Plan, 1994

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National Water Action Plan, 1995

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The Strategic Wetlands Conser-  
vation Plan, 2001-2010

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Uganda tourism marketing  
strategy

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National Forestry Plan

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The Land Sector Strategic Plan

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Fisheries Strategic Plan

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National Biodiversity Strategic  
Action Plan, 2002

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The Rural Electrification Strat-  
egy and Plan, 2001-2010

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For more information, please contact:

**UGANDA WILDLIFE SOCIETY**

3rd Floor, Plot 1521 Mawanda Road, Kamwokya

P.O. Box 7422, Kampala

Uganda

Tel +256-414-530891

Fax +256-414-530264

[uws@uws.or.ug](mailto:uws@uws.or.ug)

[www.uws.or.ug](http://www.uws.or.ug)

**UNEP/GRID-ARENDAL**

Teaterlassen 3

N-4836 Arendal

Norway

Tel +47 47 64 45 55

Fax +47 37 03 50 50

[grid@grida.no](mailto:grid@grida.no)

[www.grida.no](http://www.grida.no)

the 1990s, the number of people with a mental health problem has increased in the UK (Mental Health Act 1983, 1990).

There is a growing awareness of the need to improve the lives of people with mental health problems. The Department of Health (1999) has set out a vision of a new mental health system, which will be based on the following principles:

- People with mental health problems should be treated as individuals, with their own needs and wishes.
- People with mental health problems should be given the opportunity to participate in decisions about their care and treatment.
- People with mental health problems should be given the opportunity to live in their own homes and communities.

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This handbook is organised according to various environment and natural resource focus areas in Uganda. Within each of these focus areas is a brief statement of current status, prevailing institutional, policy and legal framework, points for legislators to consider action on, and useful contacts for legislators to consider. The twelve focus areas addressed in this handbook are: agriculture, climate change, energy, fisheries, forests, land, oil and gas, pollution, tourism, water, wetlands and wildlife/biodiversity.

The handbook also summarises all key environmental laws, policies and strategies for ease of reference to legislators.